



European Program

One of the objectives set for the European Program at its launch in 2000 comprised encouraging public debate about the future of the European Union, the prospective membership of Poland, and about the relationship of a newly established EU with its neighbors to the east. Acting on the premise that non-governmental organizations stand to make valuable contributions to such a debate given their independence from the usual assortment of political factors and constraints, we drew up – with the collaboration of other institutions – a series of reports entitled *On the Future of Europe*. As we sought to contribute to the discussion of EU external policy and of its future by way of these reports, we endeavored to look beyond the Polish perspective, approaching the subject on a more universal level. The year of 2001 saw the policy paper of five consecutive reports in this series, each one of them accompanied by a public debate. As we worked to increase general awareness of issues relating to the eastern borders of the enlarged EU and of the need to avoid isolating those countries that are not seeking membership, we also enlisted the help of international experts in the relevant fields. Some of our more notable achievements lay in bringing representatives of various European institutions and of Member States together with the representatives of the accession countries and the countries that are not in line for EU membership in a foreseeable future, for a conference in Brussels and in organising a visit of journalists from EU countries in Poland and Ukraine.

„Being“ in Europe entails certain standards for presence in the international arena, also as regards the extension of assistance to countries afflicted with poverty or strife. We at the Foundation take the view that an important means of increasing Poland’s role in international aid, likewise of strengthening its contribution to international humanitarian and peacekeeping missions, lies in supporting volunteer work. Accordingly, we have organized specialist training for volunteers, worked with Poland’s Ministry of Foreign Affairs in the recruitment of observers for monitoring the elections in Kosovo, and cooperated in the recruitment carried on by the United Nations Volunteers program.

Animated by the awareness that the future of Polish NGOs will, to a large extent, depend on their ability to take advantage of the opportunities presented in European Union membership, we joined a number of other organizations in convening the Representative Office of Non-Governmental Organizations in Brussels. The Office’s main responsibilities comprise the promotion of Poland’s third sector among European institutions and NGOs from EU Member States, providing Polish organizations with information about EU programs and funds, cooperating with European NGO networks with a view to involving Polish entities in their activities, the soliciting of partners for joint undertakings, and promoting selected projects and initiatives of the third sector in Poland.

We have taken steps towards ensuring that NGOs are in a position to benefit from European Union resources with greater ease and frequency. We have sought to summarize the European programs pursued in Poland to date from the perspective of their significance in fostering civil society and to suggest some changes with respect to the decision-making stage (what type of programs should be pursued in Poland, and towards what purposes?) as well as to manage-



ment issues (implementation, monitoring, and evaluation). Towards these ends, we have carried out consultations with government and EU institutions, established working contacts with the National Services Network (a structure of organizations promoting entrepreneurial activity), and embarked upon the preparation of a strategy for preparing the NGO sector for participation in the EU structural funds.

Within the informal coalition assembled in November of 2000 by NGOs and educational circles with a view to promoting European integration, we worked towards the establishment of a dialog and cooperation forum for the educational/academic community on the one hand and the public authorities on the other. The members of this coalition include the In-Service Teachers Training Center, the Stefan Batory Foundation, the Foundation in Support of Local Democracy, the Małopolska Forum for European Education, the Polish Robert Schuman Foundation, and the Polish Council of the European Movement. Together, we have drawn up specific proposals of educational measures and submitted to representatives of the Polish government and Parliament suggestions for system solutions in the area of youth education and information addressed to the population at large. We also engaged in promoting European education on a direct basis through the nationwide competition for young people entitled *Become a Negotiator!* and through grants extended for the execution of educational programs in small towns.

We also cooperated with the Center for Policy Studies and the EU Accession Monitoring Program, both network programs of the Open Society Institute.

On the Future of Europe

Presentation of policy papers: (Warsaw, January 25)	<i>Overcoming Alienation: Kaliningrad as a Russian Enclave Inside the European Union</i> (a policy paper prepared with the Borussia Cultural Community and the Center for International Relations).
(Warsaw, March 19)	<i>The Half-Open Door: The Eastern Border of the Enlarged European Union</i> (a policy paper prepared with the Institute of Public Affairs).
(Warsaw, June 25)	<i>Pro-European Atlantists: Poland and Other Countries of Central and Eastern Europe after Accession to the European Union</i> (a policy paper prepared with the Center for International Relations)
(Warsaw, September 4)	<i>The Forgotten Neighbor: Belarus in the Context of the EU's Eastern Enlargement</i> (a policy paper prepared with the IDEE East European Democratic Centre).
(Warsaw, December 3)	<i>The Common Challenge: Members and Candidates Facing the EU Future Migration Policy</i> (a policy paper prepared with the Institute of Public Affairs and the Social Studies Institute of Warsaw University).

Seminar
New Borders of Europe
(Warsaw, February 23-24)

Together with the Center for European Policy Studies in Brussels, we organized a seminar about implementation and enforcement of the Schengen regulations in countries aspiring to EU membership. The debate, bringing together more than a dozen experts from the EU, Central Europe, from Poland, Russia, and Ukraine, centered on the questions posed by the external perimeter of the enlarged European Union and on the social and political implications of the introduction of visa requirements by candidate countries for their eastern neighbors. Considerable attention was also devoted to the presentation of research about the implementation of EU law concerning security and internal affairs by the candidate countries (dealing with issues such as asylum, cooperation between the courts, prosecution services, etc.) and to debate of these questions.

Conference
New European Borders and Security Cooperation: The Problem of Trust in an Enlarged EU
(Brussels, July 6-7)

The seminar held in February of 2001 had its continuation in the conference organized by the Center for European Policy Studies together with the Stefan Batory Foundation and the SITA Foundation of Finland; the participants included European politicians, high-ranking EU officials, and advisors and experts from around Europe. Giuliano Amato, the former prime minister of Italy, opened the conference with a speech about the long-term impact of EU enlargement and the future outer borders of the EU. Antonio Vitorino (responsible for the judiciary and for internal affairs within the European Commission), Timo Summa (Director of the European Commission's General Directorate of Foreign Affairs), and Antoine Duquesne (Belgium's minister of the interior) discussed the difficulties in attaining a balance between security and the guarantee of basic liberties – a dilemma ever present in the European



debate on cooperation with regard to law enforcement and interior issues. Michael Emerson of the CEPS and Jakub Boratyński of the Stefan Batory Foundation presented a joint declaration, subsequently endorsed by the NGO participants of the conference, encouraging the European Union to work for a *Friendly Schengen Border Policy*. The declaration discussed some detrimental side effects entailed in expanding the Schengen border control standards to the east and south, referring to the examples of specific countries, and called for a series of political, administrative, and organizational measures which would prevent a pronounced decrease in travel and interaction and the arising of a perception whereby Eastern Europe and the Balkans are being kept out by a new wall. [Our contribution to the organization of this conference amounted to 15 000 euro].

Study visit of EU journalists to Poland and Ukraine (October 21-28)

Over the days of October 21-28, we organized a second study visit to the Polish/Ukrainian borderlands for 22 journalists and researchers from 11 EU Member States. The objectives comprised familiarizing the participants with the current state of relations between Poland and Ukraine, the progress of Polish negotiations (with particular emphasis on Poland's adoption of the Schengen standards and on issues of cross-border traffic and commerce), and with the cultural heritage of a region which, soon enough, will constitute the outer border of the European Union. The itinerary led from Warsaw to Kazimierz Dolny, Rzeszów, and Korczowa and then on to Lvov and Kiev. While in Warsaw, the participants met with President Aleksander Kwaśniewski and with Włodzimierz Cimoszewicz, Minister of Foreign Affairs; in Kiev, they discussed the challenges faced by Ukraine with officials from the Ukrainian ministries charged with foreign affairs, administration, and with the interior as well as with members of the opposition (including Julia Timoschenko, Hennadi Udovenko, and Serhiei Holovaty). The culminating moment came with the arrival at the Polish/Ukrainian border crossing and the walk across the „green border”. The fruits of this visit comprised more than twenty articles about Poland and Ukraine and their mutual contacts in the context of imminent EU enlargement, published in the press of several European countries.

The *euintegration.net* project

The Stefan Batory Foundation is continuing its work with the World Bank and the Bertelsmann Foundation within the *euintegration.net* project for closer cooperation and exchange of information between countries aspiring to EU membership and for the development of on-line information resources. One of the principal aims of the project comprises creation – on the World Wide Web site of *www.euintegration.net* – of a library of research reports, analyses, and elaborations being produced in the candidate states about selected topics relating to European integration. We are promoting this project among the Polish institutions invited to cooperate and to post their own work on the site.

International volunteer work
(Warsaw, June 4-9)

As in the year 2000, the Polish Humanitarian Organization organized – with assistance from the Stefan Batory Foundation – a six-day round of intensive training for volunteers deployed in foreign missions. Graduates of the project have been involved in running holiday programs for children, in offering English language instruction in Kosovo, and in work for a Romanian orphanage.

Recruitment of Polish observers for the parliamentary elections in Kosovo (August-November)

Together with the Ministry of Foreign Affairs, we carried out another round of recruitment of observers for the self-government elections in Kosovo and in Bosnia-Herzegovina. In the selection of candidates, we benefited from the assistance of the United Nations Volunteer Program; we also worked with this organization on the staffing of its missions in East Timor, Congo, and in Kyrgyzstan. Our collaboration with the Ministry of Foreign Affairs resulted in more efficient procedures for selecting candidates and in enlargement, to 150 people, of the Polish allotment in the body of Organization of Security and Cooperation in Europe observers.

Seminars for experts – monitoring of the EU accession process
(Warsaw, April 9 and 12)

We organized expert review and discussion of the working versions of two reports, *Impartiality of the Judiciary and Minority Rights – the Situation of the Roma*, commissioned by the Open Society Institute's program for monitoring the process of EU accession (its objectives include furthering the accession of new Member States by presenting the European institutions with independent assessments of the individual candidates' readiness for integration). Following the review, the *Minority Rights – the Situation of the Roma* report underwent extensive augmentation.

Polish NGOs vis a vis European Integration

Representative Office of Non-Governmental Organizations in Brussels

On May 9, 2001, a group of several non-governmental organizations established a Representative Office of Polish NGOs in Brussels, administered by the Association for the Forum on Non-Governmental Initiatives; the representative, chosen by way of an open competition, is Paweł Krzeczunowicz.



Operation of the Representation Office is financed by Foundation's grant and by membership dues paid by the signatories of the Representative Office's Charter; the undertaking has also received subsidies from the European Commission. Most of the founding institutions help to constitute the infrastructure of the NGO sector, acting to the benefit of other organizations. The formula of the Representative Office is an open one, with the admission of new members possible and hoped for; the acceptance of new organizations takes place by way of Program Council's decisions made in furtherance of motions made by the Board. The annual membership due amounts to 2 000 PLN; by tendering it, an organization acquires the right to address the Representative Office with queries and requests, eg. to ask for assistance in soliciting a partner organization from the EU willing to participate in a joint undertaking or in organizing a study visit or stage in Brussels. All NGOs have free-of-charge use of the constantly updated information bulletin accessible at www.ngo.pl

Conference
***Building Partnerships
 Between NGOs From Poland
 and the European Union,***
 (Warsaw, April 5-6)

The conference was devoted to the cooperation of NGOs from Poland with sector organization networks operating in the EU and to the opportunities opened by European integration in fields such as social aid, humanitarian development and aid, human rights, consumer rights, education, culture, or environmental protection. Among the participants were representatives of NGO networks such as the European Platform of Social NGOs, the European Social Activity Network, the European Anti-Poverty Network, FAENTSA, the European Disabled Persons Forum, Amnesty International, the European Consumer Organization, the Liaison Committee of Organizations Working Towards International Development, and the European Forum for Art and Heritage. This conference, organized in collaboration with the Association for the Forum on Non-Governmental Initiatives and the France-Poland Solidarity Association of Paris, was the first event of its sort to bring together representatives of as many as over 200 Polish organizations and of the more important structures assembling European NGOs.

Information re. funds for NGOs

Drafting and dispatch to almost 2 000 non-governmental organizations of *Alert* – a concise bulletin about ongoing and imminent competitions and open tenders (broken down by district) and the progress towards launching of pre-accession funds. This information undertaking had its continuation in the series of presentations and training events held between February and May (as part of the instruction regarding PHARE) in cooperation with the Klon/Jawor Association.

Meeting re. structural funds
 (Warsaw, October 11)

We brought the representatives of assorted NGOs together for a meeting with Prof. Jacek Szlachta of the Warsaw School of Economics, an expert in regional development; the topics covered included the National Development Plan, the devising of sector strategies, operating plans of the individual funds, and the role played by NGOs in the attendant processes.

Conference
***The Availability and Transparency
 of European Funds for Non-Governmental
 Organizations in Poland,***
 (Warsaw, October 15-16)

This event provided an opportunity to recapitulate the achievements of the PHARE program to date as regards building of a civil society, for underlining the importance of NGOs in the programming and utilization of European funds (pre-accession as well as structural), and for the presentation of new proposals concerning effective implementation and utilization of the various European funds in Poland. Participants included government officials (Paweł Samecki, Undersecretary of State at the Office of the Committee for European Integration), representatives of the European Commission (John O'Rourke, First Counselor of the European Commission's Delegation in Poland), staff of the pertinent government institutions (eg directors of departments charged with implementing aid programs), and more than 100 people from an assortment of NGOs throughout Poland.

Elaboration re. funds for NGOs

The following elaborations concerning availability and openness of European funds for NGOs were completed:

- *Procedures for the Extension of PHARE Grants to Non-Governmental Organizations*, edited by Marzena Mendza-Drozd (the Cooperation Fund);
- *System for Monitoring Pre-Accession Aid in Poland*, by Michał Olszewski (European Information Center of the Office of the Committee for European Integration);
- *Decentralization of the PHARE Program*, by Sylwia Korlak (Representative Office of the European Commission in Poland);
- *Why Isn't the LIFE-Nature Communities Program Being Implemented in Poland?* by Małgorzata Łachut (College of Europe in Bruges).

European Education

Coalition for European Education

During the April session of the Parliamentary Commission of Education and Youth and of the Commission for European Integration, we set out proposals for educational measures addressed to young people and to local commu-



nities based on the premise of cooperation between the NGO sector and administrative institutions. Prior to the parliamentary elections of September 2000, we drew up a questionnaire concerning European education for the electoral committees of various political parties so as to gain some idea of the European education measures planned by each one. A recapitulation of the Coalition's activity was brought in the panel discussion of December 19 concerning the role of the educational/academic communities and of NGOs in informing Poles about European integration and Poland's position in this context; the guests included Danuta Hübner, Secretary of State for European Affairs.

Competition
Become a Negotiator!
Simulations of EU
Accession Negotiations

Working under the auspices of the Chief Negotiator of the Republic of Poland and of the European Commission's Representative Office in Poland, we organized a competition for high school students; we intended this event to provide an opportunity for taking up at the local level debate concerning Poland's accession to the EU, particularly with regard to the more sensitive issues such as sale of land to foreigners or the right to take up employment in EU countries. The event was managed by the Stefan Batory Foundation and the In-Service Teachers Training Center; its execution proceeded with assistance from the Foundation in Support of Local Democracy and the Polish Robert Schuman Foundation. The first edition of the event was concluded in May of 2001. Of the approximately 800 schools which stepped forward to take part, more than 100 participated in the regional competitions. Of these, 22 teams progressed to the national finals; eight tested their strength in the semi-finals. The first prize – the Young Negotiator Certificate and a study trip to Brussels – was taken by four teams, fielded by the Polish Diaspora in Belgium Lyceum no 14 of Wrocław, Lyceum no 4 from Toruń, Lyceum no 5 from Zielona Góra, and by Lyceum no 1 of Gorzów Wielkopolski (the latter team was also recognized with the *Primus inter pares* title). The analysts from the office of the Chief Negotiator accorded a distinction to Tomasz Gwozdowski of Gorzów Wielkopolski, holding him to be a promising negotiation talent. In September, the students from the winning teams, together with their teacher leaders and the regional coordinators, traveled to Brussels for visits to the European institutions. In October, the second edition of the contest was announced, with the role of organizer assumed by the Junior Achievement Foundation. The *Negotiator's Vademecum* materials drawn up by us for the occasion (a handbook for teachers and students and a CD-ROM) have come into their own as a universal teaching aid for classes on European integration; the CD-ROM (containing, among other features, a comprehensive reading list and archives of the competition's first edition plus a simulation by one of the winning teams) facilitates independent use of the text.

Simulations of EU Accession
Negotiations for University Students
from the Visegrad Group
 (Warsaw, April 25-27)

The conference for university students from the Visegrad countries organized by the Young Diplomats Association featured simulations of accession negotiations under the title *Negotiation Summit. The Visegrad Group – The European Union*, prepared in reference to the model provided by the *Become a Negotiator!* contest. A new, interesting element absent from this previous contest was provided by the clash of national interests of the Czech Republic, Slovakia, Hungary, and Poland. The European Program provided the Young Diplomats Association with substantive, logistical, and financial assistance towards this project.

Europe for Four Hands
European partner initiatives

In the first half of the year, we announced a competition for projects intended to increase knowledge concerning the process of Poland's integration with the EU and to encourage civic involvement on the pertinent issues. In this way, we want to augment the educational activities pursued by local organizations, schools, student clubs, cultural centers, libraries, and other education-related institutions, especially in rural areas and in small towns (up to 30 000 inhabitants). Subsidies were extended to 23 projects, making for a combined amount of 109 600 PLN.

Europe for Four Hands

[Grants financed by the Ford Foundation]

High School, Klucze	<i>Knowledge as a Window on Europe</i> – series of sessions and combined educational/tourist activities of the school's European club	6 000 PLN
Public High School in Jablonna – European Integration Club, Jablonna	<i>Tree in the European Orchard</i> – series of workshops and educational events for youth	5 000 PLN
High School, Ciechanowiec	<i>Scents of Europe</i> – competitions and workshop sessions for youth	5 000 PLN
High School, Goniądz	<i>School Meetings with the Fifteen</i> – series of educational events for young people	4 240 PLN



High School, Jasienica Rosielna	<i>Integration</i> – series of sessions within activities of the School European Studies Center	5 000 PLN
High School, Kobylnica	<i>Think Globally, Act Locally – The Commune of Kobylnica in the</i> <i>Uniting Europe</i> – series of workshops for youth, training for teachers	6 000 PLN
High School, Świerzawa	Operation of the school's Eurobusiness Club	5 000 PLN
Chamber of Commerce of Ostróda District, Ostróda	<i>Money, Money: Euro</i> – contest testing knowledge about European integration	4 000 PLN
Catholic Association of Educators, Tymbark	<i>Europe Without Barriers</i> – educational sessions within the youth club	5 000 PLN
Municipal Public Library, Wasilków	<i>Young Hands for Europe</i> – series of workshops and educational seminars for young people	4 630 PLN
Municipal and Communal Public Library, Iłża	<i>Knowledge as a Window to Europe</i> – art and European knowledge competition	5 000 PLN
County Methodical and Program Center, Milicz	<i>The Valley Barycza in the European Union</i> – European knowledge contest for children from the community	1 080 PLN
Public High School in Biała, School European Club, Biała	<i>The Young European</i> – series of meetings and seminars for young people, drafting of an information supplement to the local monthly	2 650 PLN
Regional Entrepreneurship Center, Nowogard	<i>European Partner Initiatives</i> – series of workshops and educational sessions for youth	4 850 PLN
Special Education Facility, Stemplewo	<i>Entering the Great Wide World of the EU</i> – educational workshops for children and youth	5 000 PLN
Białowieża Forest Communes Association, Hajnówka	<i>Hajnowka on the Road to the European Union</i> – educational series for youth	4 550 PLN
Mercury Association, Połczyn Zdrój	<i>Euroworkshops</i> – series of workshops, policy paper of a bulletin	5 000 PLN
Brzost Association, Brzeszcze	<i>European Children of Brzeszcze</i> – series of training and educational events for youth	5 000 PLN
Association for the Development of the Town of Sławków, Sławków	<i>Euronalia</i> – series of educational events, preparation of a bulletin	3 500 PLN
Owl Association, High School in Giuchowo	<i>The Local Media as Carrier for the Idea of European Integration</i> – series of educational workshops, policy paper of a bulletin	5 000 PLN
The Chrzanowski Brothers Elementary School, Gródek	<i>European Migrations</i> – series of workshops for children	6 900 PLN
Elementary School No 1, Łąpy	<i>The Homeland is the Land of Childhood</i> – series of European education sessions for children	8 000 PLN
European Club of the Maria Skłodowska-Curie Group of Vocational Schools, Paczków	<i>Microcommunity in the Macrostructure</i> – series of meetings and workshops for youth	3 200 PLN

Partner Projects

Center for European Policy Studies, Brussels	Organization of the conference <i>New European Borders and Security Cooperation: The Problem of Trust in an Enlarged European Union</i> , Brussels, July 6-7	57 632,15 PLN
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European Foundation Center, Brussels	<i>Disaster Response Initiative</i> – drafting of an advice manual for donors concerning extension of assistance ameliorating humanitarian crises and natural disasters	6 189 PLN
Freundenberg Stiftung, Weinheim, Germany	<i>Civiseurope</i> second European television award – funding a prize for activities conducive to tolerance and harmonious coexistence of different cultural communities	14 631,60 PLN
Junior Achievement Foundation, Warsaw	<i>Become a Negotiator! Simulations of EU Accession Negotiations</i> – organizing the second edition of the competition	157 600 PLN
Polish Humanitarian Organization, Warsaw	Training of Polish Humanitarian Organization's volunteers – covering travel cost of a trainer from <i>Register Engineers for Disaster Relief</i> , an NGO based in London, England specializing in training for humanitarian missions	3 659 PLN
Association for the Forum on Non-Governmental Initiatives, Warsaw	Representation of Polish NGOs in Brussels – organization and maintenance of the representative office in 2001-2002 (100 000 PLN from the Ford Foundation)	287 450 PLN

The Program's operations in 2001 were financed out of the funds provided by the Ford Foundation (591 967,31 PLN), network programs of the Open Society Institute (64 841,57 PLN), the European Foundation Center (3 882,21 PLN), and by the Bertelsmann Foundation (1816,10 PLN).

Grants:	636 761,75 PLN
Projects:	830 518,78 PLN
TOTAL:	1 467 280,53 PLN